

**Office of the Prothonotary  
County of Berks, Pennsylvania**

**Prothonotary Jonathan K. Del Collo**

**Annual Financial Statement Audit**

**For the Year Ended December 31, 2020**



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## **Report Distribution List**

1. Jonathan K. Del Collo, Prothonotary
2. Christian Y. Leinbach, County Commissioner Chair
3. Kevin S. Barnhardt, County Commissioner
4. Michael S. Rivera, County Commissioner
5. Christine Sadler, County Solicitor
6. Ronald Seaman, Chief Administrative Officer
7. Susan N. Denaro, Solicitor for Prothonotary
8. Timothy L. DeFoor, Pennsylvania Auditor General
9. Reinsel, Kuntz, Leshar LLP, Certified Public Accountants
10. Audit File

COUNTY OF BERKS, PENNSYLVANIA  
Office of the Controller



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Sandra M. Graffius, Controller  
Tony Distasio, Esq., Solicitor

## Internal Auditor's Report

Prothonotary Jonathan K. Del Collo  
Office of the Prothonotary  
Berks County Courthouse, 2<sup>nd</sup> Floor  
633 Court St  
Reading, PA 19601

### *Report on the Financial Statement*

We have audited the accompanying Statement of Receipts, Disbursements and Changes in Cash Balance of the Office of the Prothonotary for the year ending December 31, 2020.

### *Management's Responsibility for the Financial Statement*

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the cash basis of accounting described in Note 1; this includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatements, whether due to fraud or error.

### *Internal Auditor's Responsibility*

Our responsibility is to annually audit the accounts of Row offices within the County and to report the results of such audits to the Berks County Commissioners, County Solicitor, the Auditor General of Pennsylvania.

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the Government Auditing Standards issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor

considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Opinion*

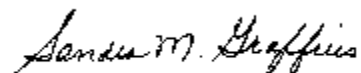
In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash receipts, disbursements and cash balance for the year ending December 31, 2020 in accordance with the cash basis of accounting described in Note 1.

### *Basis of Accounting*

We draw attention to Note 1 of the financial statement, which describes the basis of accounting. The financial statement is prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### *Other Reporting Required by Government Auditing Standards*

In accordance with Government Auditing Standards, Internal Audit has also issued a separate report dated December 17, 2021 on our evaluation of the Office of the Prothonotary's internal control over financial reporting and on our tests of compliance with certain provisions of laws, regulations, policies and/or procedures. That report is an integral part of the audit performed in accordance with Government Auditing Standards and is to be read in conjunction with this report in considering the results of the audit.



Sandra M. Graffius, Controller  
December 17, 2021

**Office of the Prothonotary  
County of Berks, Pennsylvania  
Statement of Receipts, Disbursements and Changes in Cash Balance – Cash Basis  
For the Year Ended December 31, 2020**

**Receipts**

Prothonotary Fees	\$ 1,035,617
E-Filing and E-Conversion Fees	238,117
Commonwealth of PA Fees and Taxes	234,475
Praecipe and Master Fees	137,915
Advance Payments	90,049
Rent Escrow	55,707
Mediation Cost and Surcharge	37,250
Wage Attachment	29,154
Prothonotary Automation Fund	24,130
PFA Sheriff Fees	7,673
Payment of Arbitrators	5,850
Act 119	5,097
Passport Fees	4,375
Photocopy Fees	3,093
County/Sheriff Abuse Fees	2,400
Interest	1,571
<b>Total Receipts</b>	<u>1,912,473</u>

**Disbursements**

Prothonotary Fees	1,058,639
E-Filing and E-Conversion Fees	240,992
Commonwealth of PA Taxes and Fees	236,534
Advance Payments	155,857
Praecipe and Master	132,215
Rent Escrow	122,430
Mediation Cost and Surcharge	41,655
Wage Attachment	28,475
Prothonotary Automation Fund	24,260
Interest	16,885
PFA Sheriff Fees	7,604
Payment of Arbitrators	5,850
Passport Fees	5,145
Act 119	5,139
Photocopy Fees	3,684
County/Sheriff Abuse Fees	2,450
<b>Total Disbursements</b>	<u>2,087,814</u>

<b>Cash Decrease</b>	(175,341)
Cash, Beginning of Year	<u>1,243,095</u>
<b>Cash, End of Year</b>	<u><u>\$ 1,067,754</u></u>

The accompanying notes are an integral part of the financial statement.

**Office of the Prothonotary  
County of Berks, Pennsylvania  
Notes to Financial Statement  
For the Year Ended December 31, 2020**

**Note 1: Nature of the office and significant accounting policies**

**Background and Reporting Entity:**

The Office of the Prothonotary is responsible for filing and processing all civil actions (i.e., divorce, custody, protection from abuse, civil law suits etc.), equity actions, judgments, federal and local tax liens, city liens, family court matters, license suspension appeals, appeals to higher court, uniform commercial code filings, applications for passports, and arbitration hearings. This office also files all judgments, orders, decrees of the court, and sends out notices of such entry to parties and/or counsel in each case. The Prothonotary issues writs of execution and other writs, reviews pleadings filed for compliance with Pennsylvania Rules of Civil Procedure and Berks County Rules of Court and collects filing fees for the County and writ tax and surcharges for the Commonwealth.

The actual operating expenses of the Prothonotary are paid by the County of Berks. These costs include the salaries and wages of office employees, fringe benefits, postage, telephone, office supplies, computer/LAN use, and furniture and equipment. These costs are not included in the audited Statements of Cash Receipts, Disbursements, and Cash Balance.

**Basis of accounting:**

The books and records of the Office of the Prothonotary are maintained on the cash basis of accounting and, therefore, the financial statements presented herein do not purport to present the account balances and results of operations in conformity with generally accepted accounting principles. The cash basis of accounting is another comprehensive basis of accounting.

**Cash and cash equivalents:**

The Office of the Prothonotary considers cash and equivalents to be cash on hand, on deposit and investments with a maturity of three months or less when purchased.

**Cash accounts:**

The financial statement prepared for the Office of the Prothonotary reflects primarily Custodial account activity. The accounts are maintained and reconciled by the Office of the Prothonotary. The financial statement also reflects the collection and transfer of fees to a special Prothonotary automation fund (Act 164), which was mandated by the Pennsylvania legislature for the purpose of office automation. The Prothonotary's share of the County record improvement fund (PS 21052.1), a special revenue-operating fund, is a separate compilation. Administrative costs and expenses incurred by the Office of the Prothonotary are reflected on the books and records of the County of Berks and not on these financial statements.

**Office of the Prothonotary  
County of Berks, Pennsylvania  
Notes to Financial Statement - Continued  
December 31, 2020**

**Note 2: Cash and Equivalents**

The following cash accounts are in the name of the County of Berks, Office of the Prothonotary, and are reflected in the County of Berks financial statements:

<u>Bank</u>	<u>Account Type</u>	<u>Bank Balance</u>	<u>Carrying Value</u>
VIST	Operating Account	\$ 950,619	\$ 949,030
VIST	EFT Account	177	177
VIST	E-Filing Account	<u>103,541</u>	<u>118,547</u>
		<u>\$ 1,054,337</u>	<u>\$ 1,067,754</u>

The Operating Account holds funds received by the Office of the Prothonotary in a Custodial capacity and use of these funds, by the Office of the Prothonotary, is restricted.

**Note 3: Court-ordered deposits**

Court-ordered deposits represent cash on deposit with local financial institutions that are maintained by the Office of the Prothonotary as directed by the civil court. These bank accounts are monies the court has ordered litigants in civil cases to place on deposit pending the outcome of a court case. The Office of the Prothonotary acts as an agent for the court by maintaining and reconciling these bank accounts until ordered by the court to make disbursements to the designated litigants of a court case. All interest earned or bank fees incurred are adjusted to the balance of these bank accounts and are not paid to or from the County of Berks. As of year-end 2020, the Office of the Prothonotary was in control of one separate bank account for court-ordered deposits.

**Note 4: Legal Matters**

Our audit disclosed no pending litigation involving the Office of the Prothonotary or Mr. Jonathan K. Del Collo, Prothonotary, which would affect the financial statements for the year ended December 31, 2020.

**Note 5: Subsequent Events**

Management has evaluated subsequent events through December 17, 2021, which is the date the financial statement was available to be issued.





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**Internal Auditor's Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters**

Prothonotary Jonathan K. Del Collo  
Office of the Prothonotary  
Berks County Courthouse, 2<sup>nd</sup> Floor  
Reading, PA 19601

In planning and performing our audit of the financial statement of the Office of the Prothonotary for the year ended December 31, 2020, in accordance with auditing standards generally accepted in the United States of America, we considered the Office of the Prothonotary's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Office of the Prothonotary's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office of the Prothonotary's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statement will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the Schedule of Findings and Recommendations that we consider to be significant deficiencies.

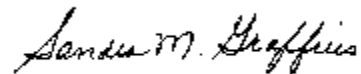
- Inability to summarize and reconcile Cost Books

The management of the Office of the Prothonotary's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Recommendations. The management of the Office of the Prothonotary's response was not subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on the response.

As part of obtaining reasonable assurance about whether the Office of the Prothonotary's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect in the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to the management of the Office of the Prothonotary in a separate letter dated December 17, 2021.

This report is intended solely for the information and use by the management of the Office of the Prothonotary and other affected county offices, and is not intended to be, and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

A handwritten signature in black ink that reads "Sandra M. Graffius". The signature is written in a cursive style.

Sandra M. Graffius, Controller  
December 17, 2021

**Office of the Prothonotary  
County of Berks, Pennsylvania  
Schedule of Audit Findings and Recommendations**

**Significant Deficiency**

**Finding #1: Inability to Summarize and Reconcile Cost Books**

There is an inability to summarize and reconcile Rent Escrow and Advance Payment transactions from the Cost Books. The Prothonotary records advance payments and rents held in escrow on a case-by-case basis in manual ledger books called Cost Books. This system has been in place long before the current, or prior, Prothonotary took office. Due to the age and manual nature of this recording system, there is no way for the Prothonotary to produce a detailed summary of individual account balances that can be easily reconciled to spreadsheet balances. The detail of account activity has to be compiled and summarized manually.

The Cost Books contain many entries, going back to 1978, which should have been resolved previously. This is a known issue for the Prothonotary's office and has been noted as a Finding and then Significant Deficiency in prior years.

**Disposition: Significant Deficiency.** This was listed as a Significant Deficiency in previous audits and has not been corrected. It is noted that the Prothonotary is currently in the process of attempting to rectify the situation and clean up the cost books. The lack of ability to summarize and reconcile Rent Escrow and Advance Payment transactions is a significant concern for the Prothonotary's Office and creates a substantial risk for potential fraud. We recommend that the Prothonotary continues the efforts to remedy this Cost Book situation and follows through until this issue is satisfactorily resolved.

**Management's Response:** This finding continues to be corrected. Reconciliation of cost books is quite difficult and was neglected by previous Prothonotaries before being tackled by the current Prothonotary and his very excellent staff. Much money has been paid out already thanks to the hard work of the Prothonotary Office Account Clerk, Chief Deputy and Office Manager.

However, it should be understood that paying out escrow money is not an easy process. It is a complex process which includes, but is not limited to, the following:

1) obtaining court orders when, in most cases, the assigned judge is no longer sitting and is long since retired or deceased.

2) closing accounts which, since September 11, 2001, is much more difficult with multiple forms of identification needed. Further, many accounts were opened by previous Prothonotaries and staff members, making closing the account much more difficult.

**Office of the Prothonotary  
County of Berks, Pennsylvania  
Schedule of Audit Findings and Recommendations (continued)**

3) attempting to track down attorneys and parties to pay money out to, many of whom have long since retired or are now deceased. Yes, the money can be escheated to the state, but we make a very thorough and exhaustive attempt to find the parties before escheating.

**Office of the Prothonotary  
County of Berks, Pennsylvania  
Schedule of Prior Year Audit Findings and Recommendations**

**Significant Deficiencies and Management's Response (Prior Year)**

**Inability to Summarize and Reconcile Cost Books**

**Condition:** There is an inability to summarize and reconcile Rent Escrow and Advance Payment transactions from the Cost Books. The Prothonotary records advance payments and rents held in escrow on a case-by-case basis in manual ledger books called Cost Books. This system has been in place long before the current, or prior, Prothonotary took office. Due to the age and manual nature of this recording system, there is no way for the Prothonotary to produce a detailed summary of individual account balances that can be easily reconciled to spreadsheet balances. The detail of account activity has to be compiled and summarized manually.

The Cost Books contain many entries, going back to 1978, which should have been resolved previously. This is a known issue for the Prothonotary's office and has been noted as a Finding and then Significant Deficiency in prior years.

**Recommendation:** This was listed as a Significant Deficiency in the previous audit and has not been corrected. It is noted that the Prothonotary is currently in the process of now attempting to rectify the situation and clean up the cost books. The lack of ability to summarize and reconcile Rent Escrow and Advance Payment transactions is a significant concern for the Prothonotary's Office and creates a substantial risk for potential fraud. We recommend that the Prothonotary continues the efforts to remedy this Cost Book situation and follows through until this issue is satisfactorily resolved.

**Management's Response:** This finding continues to be corrected. Reconciliation of cost books continues in conjunction with assistance from the Controller's Office. In addition, the Prothonotary's Office hired an excellent Account Clerk in July 2020 and she is already combing through the cost books and working on addressing the deficiency.